

REGULAR SESSION, COMMON COUNCIL, October 27, 2025

Be it Remembered that the Common Council of the City of Plymouth, Indiana, met in regular session on October 27, 2025. The meeting was held in the Council Chambers, on the second floor of the City Building, 124 N. Michigan St., Plymouth, Indiana, and was called to order at 7:28 p.m.

Councilwoman Starr offered prayer, and Councilman Ecker led the Pledge of Allegiance.

President Pro Tempore Don Ecker Jr. presided over Council members Duane Culp, Kayla Krathwohl, Randy Longanecker, Shiloh Carothers Milner, Dave Morrow, and Linda Starr, who were physically present. Mayor Robert Listenberger was absent. City Attorney Houin and Clerk-Treasurer Lynn Gorski were also present. The public was able to see and hear the meeting through Zoom and streamed live at <https://www.youtube.com/@CityofPlymouth>.

Council members Starr and Krathwohl moved and seconded to approve the minutes of the regular session of the Common Council on October 13, 2025, as presented. The motion carried.

New business listed below:

- Longanecker: At the intersection of Columbus Drive and Baker Street, there was some leftover asphalt remnants that fell off their machines. He suggested that we need to get ahold of the county to have them clean it up.
- Longanecker: Jefferson Street Water Improvement Projects have temporary asphalt patches that need remedied before Winter. Davidson has been in contact with contractor, and they are moving extremely slow. He would rather see a hot patch remedy and will inform them tomorrow that they would need to be patched before Winter. He stated if we must patch them ourselves then we would and withhold it from there.
- Starr: Grateful to Councilman Don Ecker with his help at the railroad crossing on Lake Avenue.
- Starr: Thankful to Airport for all the activity recently.

City Attorney Houin introduced Ordinance No. 2025-2251, An Ordinance Regarding Garbage Fees for the City of Plymouth on first reading.

City Attorney Houin introduced Resolution No. 2025-1175, A Resolution of the Plymouth Common Council Approving an Order of the Plymouth Plan Commission.

Houin stated this when the Redevelopment Commission (RDC) was considering a new project or expense, they must include that in the TIF plan. He stated the RDC was considering engaging a company to do an energy analysis for the Aquatic Center, in which the RDC controls an LLC that was taking ownership of that. He stated they were considering whether to invest in that analysis that could potentially save the Aquatic Center a lot of money in their utility bills. He listed the following multi-step process below:

- **Redevelopment Commission:** Declaratory Resolution – Declaration saying the project would be appropriate to fund from said TIF district.
- **Plan Commission:** Order of the Plan Commission – Verifies compliance with City's Comprehensive Plan.
- **City Council:** Resolution – Secondary verification of compliance with City's Comprehensive Plan.
- **Redevelopment Commission:** Confirmatory Resolution – Public hearing and final approval.

Houin stated the Comprehensive Plan does not specifically identify the Aquatic Center in any of the goals, but it does reference the Aquatic Center as an example of a type of collaboration. He explained that collaboration was one of the three prime tenants of the Comprehensive Plan and the Plymouth Aquatic Center, formally the Susan Bardwell Aquatic Center, was referenced as an example of the type of collaboration the plan seeks to foster. He stated it fit with many of the goals in the plan to create active spaces throughout the city. He stated it was not an active green space, but it was still a space for city activity and for residents to engage in healthy activities. He stated that the Plan Commission did believe that it was adequate reference and that this does conform with the Comprehensive Plan so it would now be their decision to decide if the Plan Commission was correct in that determination.

Longanecker stated he was on the Plan Commission, and he did not support this.

Krathwohl stated that we put a lot of money in the Aquatic Center, and she has heard from a lot of residents that they do not feel like we are getting enough out of it even if this was for energy savings.

Houin stated that they're considering a way to reduce energy and utility bills of the Aquatic Center by as much as 40-50% if they can do all the things that are contemplated by the analysis.

Krathwohl stated that she did not feel that taxpayer money should pay for that.

Houin stated that procedurally the decision of whether to invest the funds in this particular contract came down to the RDC. He stated regarding the public, if this resolution was passed tonight, it still had to go back to the RDC where they hold the public hearing and that's when they would still have to approve the update to the plan and still the separate of whether to enter the contract that they're contemplating. He stated at this stage, the only question was whether an investment in energy efficiency conforms with the Comprehensive Plan for the city.

Longanecker asked if this was denied if it would not go back to the RDC.

Houin replied if they deny the resolution, then it would not go back to the RDC for the confirmatory resolution.

Culp asked if they knew what this study was going to cost.

Houin replied that the contract proposal was \$16,000.

Longanecker stated that was the amount for the study and then they're going to give a price on what it was going to take to do all that.

Houin replied in agreement and stated that part of the study was to identify grant opportunities and things like changing the utility rate structure through negotiations with NIPSCO. He stated he didn't understand all of it but there were a lot of different aspects that went into all of it.

Council members Longanecker and Krathwohl moved and seconded to deny Resolution No. 2025-1175, A Resolution of the Plymouth Common Council Approving an Order of the Plymouth Plan Commission as presented. The motion passed by roll call vote.

Councilman in Favor: Culp, Ecker, Krathwohl, Longanecker, Milner, Morrow and Starr

Councilman Opposed: N/A

City Attorney Houin introduced Resolution No. 2025-1176, A Resolution of the Common Council of the City of Plymouth, Indiana Adopting the Updated Americans with Disabilities Act (ADA) Transition Plan for Pedestrian Facilities in the Public Right-of-Way.

Houin stated this was an update to the existing ADA Transition Plan and this was mostly updating what had been done since the last update to this plan, which was a few years ago. He stated this was something that should be updated more regularly. He stated no formal public comment was received but we did receive information from a city employee who reviewed some of the intersections with some helpful suggestions and those had been shared with the City Engineer.

Ecker asked if they could better explain when this needed to be updated.

Sellers replied that he would have to review it again, but he believed it would need to be every three years, but we are supposed to give a report on how you're progressing to INDOT yearly.

Houin stated they wouldn't formally have to update the plan every year, but we should be reviewing it and taking it into consideration.

Council members Longanecker and Starr moved and seconded to approve Resolution No. 2025-1176, A Resolution of the Common Council of the City of Plymouth, Indiana Adopting the Updated Americans with Disabilities Act (ADA) Transition Plan for Pedestrian Facilities in the Public Right-of-Way as presented. The motion passed by roll call vote.

Councilman in Favor: Culp, Ecker, Krathwohl, Longanecker, Milner, Morrow and Starr

Councilman Opposed: N/A

RESOLUTION 2025-1176

A RESOLUTION OF THE COMMON COUNCIL
OF THE CITY OF PLYMOUTH, INDIANA
ADOPTING THE UPDATED
AMERICANS WITH DISABILITIES ACT (ADA) TRANSITION PLAN
FOR PEDESTRIAN FACILITIES IN THE PUBLIC RIGHT-OF-WAY

WHEREAS, the Federal government enacted the Americans with Disabilities Act of 1990 (ADA) to prevent discrimination of the physically and mentally disabled relating to employment and access to public facilities; and

WHEREAS, Title II of the ADA requires that municipalities develop and adopt a Transition Plan documenting physical barriers to accessibility, proposed structural modifications to remove those barriers, and a schedule to complete the modifications; and

WHEREAS, the City of Plymouth adopted Resolution No. 2011-465 pertaining to ADA Standards for Accessible Design and Guidelines for Pedestrian Facilities in the Public Right-of-Way; and

WHEREAS, the City of Plymouth remains committed to the ADA and the elimination of barriers to public facilities; and

WHEREAS, an updated Transition Plan for the pedestrian network has been prepared that reflects current municipally infrastructure and ADA design standards, referred to as the "ADA Transition Plan: Pedestrian Facilities in the Public Right-of-Way."

NOW, THEREFORE, BE IT RESOLVED by the Common Council of the City of Plymouth as follows:

Section 1. The attached 2025 ADA Transition Plan: Pedestrian Facilities in the Public Right-of-Way is hereby approved.

PASSED AND ADOPTED this 27th day of October, 2025.


Donald Ecker Jr., Presiding Officer

ATTEST:


Lynn M. Gorski, Clerk-Treasurer

There were no updates on ONE Marshall County.

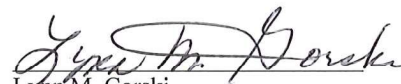
There were no updates to the Comprehensive Plan.

Council members Starr and Milner moved and seconded to accept the following communications:

- Minutes of the Board of Public Works and Safety meeting of October 13, 2025
- October 27, 2025 Check Register
- September 2025 Clerk-Treasurer Financial Reports
- Plymouth Sewer – 2025 Mid-Year Financial Management Reports
- Plymouth Water – 2025 Mid-Year Financial Management Reports
- September 9, 2025 Board of Aviation Commissioners Minutes
- September 16, 2025 Redevelopment Commission Minutes

The motion carried.

There being no further business to come before the Council, Council members Longanecker and Milner moved and seconded to adjourn. President Pro Tempore Ecker declared the meeting adjourned at 7:46 p.m.


Lynn M. Gorski
Clerk-Treasurer

APPROVED


Donald Ecker Jr., President Pro Tempore